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FM AMEMBASSY LUSAKA  
TO SECSTATE WASHDC IMMEDIATE 3016  
INFO OAU COLLECTIVE  
AMEMBASSY TEL AVIV

C O N F I D E N T I A L SECTION 01 OF 02 LUSAKA 002636

STATE FOR AF, AF/RA, EUR/UBI, NEA/ENA, NEA/IAI, EB

NSC FOR AFRICA SR. DIRECTOR FRAZER

NAIROBI AND PRETORIA ALSO FOR A/S KANSTEINER

E.O. 12958: DECL:07/11/11

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SUBJECT: (U) OAU SUMMIT ENDS: ESSY SWORN IN AS  
SECGEN, ONE YEAR LEAD-TIME FOR AFRICAN UNION, HARDLINE  
ON LOCKERBIE

REF: LUSAKA 2635

(U) CLASSIFIED BY TDY POLOFF RICHARD BELL; REASON 1.5  
(B,D) .

11. (C) SUMMARY AND INTRODUCTION: THE OAU SUMMIT  
CLOSED MID-AFTERNOON JULY 11 IN LUSAKA. 41 HEADS OF  
STATE OR GOVERNMENT ATTENDED; WITHOUT QUESTION,  
LIBYA'S MOAMMAR QADHAFI WAS THE STAR OF THE SHOW. THE  
SUMMIT LEADERS ISSUED AN EGREGIOUSLY IMBALANCED  
DECISION ON LOCKERBIE THAT HAD ORIGINALLY BEEN SLATED  
FOR ISSUANCE AT MINISTERIAL LEVEL. IN AN UNUSUAL  
MOVE, THEY ISSUED THEIR OWN MILD DECLARATION ON  
ZIMBABWE, SUPPLEMENTING -- BUT NOT SUPPLANTING -- THE  
MINISTERS' HARSHER DECISION (REFTEL). THEY ALSO  
CALLED FOR SPEEDY FINALIZATION OF THE DRAFT AFRICAN  
BIOSAFETY MODEL LAW AND FOR MEMBER STATES TO USE IT AS  
A BASIS FOR NATIONAL LEGISLATION. THEY FORMALLY SET  
THE DURATION OF THE TRANSITION FROM OAU TO AFRICAN  
UNION AT ONE YEAR FROM JULY 11. ON BURUNDI, THEY  
WELCOMED THE AGREEMENT OF THE ARUSHA SIGNATORIES TO  
PROCEED WITH A THREE-YEAR TRANSITION. NEW SECRETARY  
GENERAL AMARA ESSY WAS SWORN IN; HE WILL SERVE FROM  
END SEPTEMBER THROUGH THE TRANSITION. END SUMMARY AND  
INTRODUCTION.

(U) QADHAFI STARS

12. (C) LIBYAN LEADER MOAMMAR QADHAFI WAS CLEARLY THE  
STAR ATTRACTION OF THE OAU SUMMIT. CAMERAMEN FLOCKED  
TO HIM, THE ZAMBIAN-GOVERNMENT-LED GALLERY GREETED HIM  
WITH ULULATION, AND SPEAKERS SHOWERED HIM WITH PRAISE  
FOR HIS ROLE IN BRINGING THE AFRICAN UNION INTO BEING.  
ISRAELI MFA OAU CHIEF AMB. DORON GROSSMAN TOLD US  
QADHAFI REFUSED TO ATTEND THE OPENING CEREMONY IF  
THERE WAS AN ISRAELI IN THE ROOM, SO GROSSMAN -- WHO  
COULD HAVE MADE A STINK -- GRACIOUSLY STEPPED OUT. AT  
THE CLOSING CEREMONY, QADHAFI WAS THE ONLY LEADER  
INVITED TO SPEAK IN OTHER THAN A CEREMONIAL CAPACITY.  
HIS ORATION WAS INTERRUPTED FOR A FEW MINUTES WHEN THE  
LIGHTS SUDDENLY WENT OUT, BUT HE WAITED CALMLY AT THE  
PODIUM UNTIL THEY CAME BACK ON. IN HIS REMARKS,  
QADHAFI NOTED BLACK AMERICANS' ENDURING ATTACHMENT TO  
AFRICA AND SALUTED MINISTER LOUIS FARRAKHAN WHO WAS  
PRESENT WITH THE LIBYAN DELEGATION.

13. (C) QADHAFI SAID HE HAD TRIED BUT FAILED TO SECURE  
A SPEAKING SPOT FOR FARRAKHAN AT THE CLOSING CEREMONY.  
WE UNDERSTAND THAT QADHAFI SPOKE AT LENGTH IN THE  
CLOSED SESSIONS EACH DAY EXCEPT AT THE OPENING. HIS  
STATEMENTS INCLUDED THE CLAIM THAT AFRICAN CONFLICTS  
REFLECT EFFORTS TO REUNITE AND ERASE THE ARTIFICIAL  
BORDERS IMPOSED BY COLONIALISM; HARSH CRITICISM OF  
AMERICA AND EUROPE, INCLUDING THE CLAIM THAT AMERICA  
IS RICH ONLY BECAUSE IT EXPLOITED SLAVE LABOR. BUT  
WHEN BOTSWANA'S PRESIDENT MOGAE CHALLENGED SUDAN ON  
PRESENT-DAY SLAVERY IN THAT COUNTRY, QADHAFI TRIED TO  
PAPER THINGS OVER BY CLAIMING THAT MOGAE DID NOT MEAN

TO ACCUSE KHARTOUM.

14. (U) DECISION NBR. 9 OF THE HEADS OF STATE/GOVERNMENT, ORIGINALLY SLATED FOR ISSUANCE BY THE COUNCIL OF (FOREIGN) MINISTERS, CALLS ON THE UNSC "TO IMMEDIATELY AND DEFINITELY LIFT THE UNJUST SANCTIONS AND SUSPEND THE EMBARQO" ON LIBYA, "WHICH HAS NO LEQAL OR MORAL JUSTIFICATION"; DEMANDS THE IMMEDIATE RELEASE "OF THE LIBYAN CITIZEN ABDEL BASSET AL-MEQRAHI WHO HAS BEEN CONVICTED FOR POLITICAL REASONS TOTALLY UNRELATED TO LAW; HIS CONTINUED DETENTION MAY BE REQARDED AS AN ABOMINABLE KIDNAPPINQ"; AND AFFIRMS LIBYA'S RIQHT TO COMPENSATION.

(U) BIOSAFETY

15. (U) DECISION NBR. 5 REITERATES "SUPPORT FOR THE ON-QOINQ PROCESSES INITIATED BY THE GENERAL SECRETARIAT OF ELABORATINQ:

A) AN AFRICAN MODEL LAW FOR THE PROTECTION OF THE RIQHTS OF LOCAL COMMUNITIES, FARMERS AND BREEDERS AND FOR THE REGULATION OF ACCESS TO BIOLOQICAL RESOURCES;

B) AN AFRICAN BIOSAFETY MODEL LAW AND AN AFRICA-WIDE BIOSAFETY SYSTEM.

IT CALLS FOR SPEEDY FINALIZATION OF THESE TWO PROCESSES AND CALLS ON MEMBER STATES TO USE THESE MODELS "AS A BASIS FOR FINALIZINQ THEIR NATIONAL LEQISLATION BY ADAPTINQ THEIR PROVISIONS TO THE NATIONAL CONTEXT AND WITHIN THE FRAMEWORK OF THE WTO NEQOTIATIONS."

(U) HOUSEKEEPING

16. (U) DECISION NBR. 1 EXPLICITLY INCORPORATES THE OAU MECHANISM FOR CONFLICT PREVENTION, MANAQEMENT AND RESOLUTION AS AN ORQAN OF THE AFRICAN UNION. IT ALSO SPECIFIES THAT THE DURATION OF THE TRANSITION PERIOD FROM OAU TO AFRICAN UNION WILL BE ONE YEAR FROM THE DATE OF ADOPTION OF THE DECISION, WHICH IS TODAY, JULY 11.

(U) ESSY SWORN IN

17. (U) THE NEWLY-ELECTED SECRETARY GENERAL, FORMER COTE D'IVOIRE FOREIGN MINISTER AMARA ESSY, WAS SWORN IN AT THE CLOSINQ CEREMONY AND WILL ASSUME HIS DUTIES WHEN DR. SALIM AHMED SALIM'S TERM EXPIRES AT END SEPTEMBER. ESSY WILL SERVE THROUQH THE TRANSITION. ONCE THE AFRICAN UNION IS LAUNCHED, IT WILL BE HEADED BY A COMMISSION CHAIRMAN, A MORE POWERFUL AND PRESTIQIOUS POSITION THAN OAU SEC GEN. THUS, NEW ELECTIONS WILL NEED TO BE HELD AT THAT TIME.

(U) BURUNDI

18. (U) THE LEADERS TOOK NOTE OF THE LAST MINUTE DEVELOPMENT IN THE BURUNDI PEACE PROCESS: FACILITATOR NELSON MANDELA JULY 10 OBTAINED THE APPROVAL OF ALL THE ARUSHA SIQNATORIES TO PROCEED WITH A THREE-YEAR TRANSITION, WITH PRESIDENT BUYOYA REMAININQ IN OFFICE FOR THE FIRST 18 MONTHS. (NOTE: THIS IS A BREAKTHROUQH, IN THAT BUYOYA HAS DROPPED HIS INSISTENCE THAT FIQHTINQ CEASE AS A PRECONDITION FOR THE TRANSITION. THERE WILL BE A SUMMIT OF NEIQHBORINQ STATES IN ARUSHA JULY 23 TO ENDORSE THIS ARRANQEMENT, THEN THE ORQANIZATION OF THE TRANSITION PROCESS WILL START IMMEDIATELY. END NOTE.)

(U) MERGING MAP AND OMEGA PLANS

19. (U) THE SUMMIT'S OECLARATION NOTES THAT THE MILLENIUM PARTNERSHIP FOR THE AFRICAN RECOVERY PROQRAMME (MAP) PROPOSED BY SOUTH AFRICA'S MBEKI AND THE OMEGA PLAN PROPOSED BY WADE OF SENEQAL HAVE BEEN

MERGED INTO A SINGLE COORDINATED PLAN, AND DECIDES TO CONVENE IN DAKAR FROM 15 TO 17 NOVEMBER 2001 A SUMMIT OF HEADS OF STATE AND GOVERNMENT "WITH THE PARTICIPATION OF THE INTERNATIONAL ECONOMIC AND FINANCIAL INSTITUTIONS AS WELL AS THE PRIVATE SECTOR ON THE THEME: FINANCING THE NEW COMMON INITIATIVE."

¶10. (C) COMMENT: DESPITE ITS STRONG FOCUS ON THE AFRICAN UNION, THE SUMMIT LEFT MUCH OF THE WORK AND MANY OF THE TOUGH POLITICAL DECISIONS FOR IMPLEMENTING THE UNION (E.G., THE LOCATION OF THE VARIOUS NEW ORGANS TO BE CREATED) TO THE SECRETARIAT AND AN EXTRAORDINARY SESSION OF THE COUNCIL OF MINISTERS BEFORE NEXT YEAR'S SUMMIT IN PRETORIA.

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